

Note: These minutes are not official until approved by the Ad Hoc Rules Committee at a subsequent meeting. Please refer to the meeting minutes when these minutes are approved to obtain any changes to these minutes.

DeKalb County Government
Sycamore, Illinois

**Ad Hoc Rules Committee Minutes
October 29, 2014**

The Ad Hoc Rules Committee of the DeKalb County Board met on Wednesday, October 29, 2014 at 7 p.m. in the DeKalb County Legislative Center's Freedom Room.

Chairman Stoddard called the meeting to order. Members present were Mrs. DeFauw, Mr. Frieders, Mr. Oncken, Mr. Pietrowski and Mr. Reid. Mr. Emerson and Mr. Jones were absent. Others present were Gary Hanson, Jeff Whelan, and Joan Hanson.

APPROVAL OF MINUTES

It was moved by Mr. Oncken, seconded by Mr. Oncken and moved unanimously by voice vote to approve the Committee's minutes from October 9, 2014.

APPROVAL OF THE AGENDA

Mr. Pietrowski moved to approve the agenda and Mrs. DeFauw seconded the motion. The motion was carried unanimously by voice vote.

REAPPORTIONMENT RULES

Chairman Stoddard announced that the Committee had received two draft documents prior to the meeting. The first document's language was drafted by the State's Attorney's Office and was intended to mirror, as much as practical, language used in Iowa which has gotten favorable reviews. The other was a draft ordinance put together by Mr. Hanson.

Mr. Hanson shared that the language he drafted as part of the suggested ordinance was to address some of the issues that surfaced during the last reapportionment that either created hard feelings or left some people thinking that the proposal could have been fairer. Some of the procedures where Mr. Hanson saw strong differences of opinions included: (1) who should generate the map proposals, (2) how much should be spent developing proposals, (3) should the County's GIS system be used, (4) how sectors of common interest were divided, and (5) how much should the population vary between Board districts.

Mr. Hanson noted that if the suggestions are helpful, the language from the State's Attorney and the language he drafted could be meshed together in total or in part, whatever the Committee wishes.

The Committee also agreed that they liked the idea of having there different maps to choose from which was described in Mr. Hanson's suggested ordinance language.

Mr. Oncken added that one of the things he would like to see added to the language of Mr. Hanson's proposed ordinance in section 1 would be: "Each of the forgoing individuals shall not discuss or share any details of his or her plan with the others or with any member of the board until such plans are presented to the County Board for consideration." The Committee liked that wording and agreed that they would like that added.

The Committee also discussed the wording in the State's Attorney's draft regarding the length-width compactness and perimeter compactness. Mr. Oncken shared that he doesn't read those sections as mandatory sizes of boxes, he reads them as tools to help keep maps more over compact and boxy as opposed to their current map. He added that it give direction on a way to measure but doesn't impose on how to mandatorily measure the perimeter boundaries of districts.

The Committee also spend some time talking about the mathematics behind finding the percent of deviation for the ideal population within County Board Districts. A crucial question that was asked was what is more important, keep the districts as close in population as possible or maintaining municipalities and precincts in one particular district. Mr. Oncken commented that as the documents are written, population trumps splitting municipalities.

After working through the mathematics more, the Committee decided that they would feel more comfortable if: by dividing the total of the absolute values of the deviations of all district populations from applicable ideal district population by the number of districts established, exceed three percent of the applicable ideal district population. No county board district shall have a population which exceeds that of any other county board district by more than eight percent. Also, no county board district shall have a population which varies by more than five percent from the applicable ideal district population.

The Committee reviewed the two separate documents in front of them and went through the changes that they all agreed would be appropriate to make in order to compile one ordinance that could be forwarded to the Full County Board for approval.

Changes included:

- "WHEREAS, there is a desire to construct future DeKalb County Board Districts as fairly as possible without regards to partisan politics, and" – within the ordinance
- "Each of the forgoing individuals shall not discuss or share any details of his or her plan with the others or with any member of the board until such plans are presented to the County Board for consideration." – added to the end of Section 1 in the ordinance.
- "No county board district shall be drawn for the purpose of favoring a political party, incumbent ~~legislator or member of Congress~~ Board Member;" – State's Attorney's document Section (d).
- Paragraph (1) of State's Attorney's document shall reflect: "exceed ~~two percent~~ three percent of the applicable ideal district population. No county board district shall have a population which exceeds that of any other county board district by more than eight percent."

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- Paragraph (2) of State's Attorney's document shall reflect: "No county board district shall have a population which varies by more than ~~one percent~~ five percent from the applicable ideal district population."
- "All three plans will be presented directly to the County Board for consideration no later than the County Board's regular monthly meeting ~~in July of the year following the Census which occurs 90 days after the release of the Census data.~~ – Section 2 in the ordinance
- Delete sections 3, 4, and 5 from the ordinance because it will be repeated information once combined with the State's Attorney's document.

The Committee also indicated that Administration could clean up the language of the final ordinance where necessary.

It was moved by Mr. Oncken, seconded by Mr. Pietrowski and was carried unanimously by voice vote to forward the combined and amended Ordinance to the Full County Board for approval.

OLD BUSINESS / NEW BUSINESS

There were no items of old business or new business.

ADJOURNMENT

It was moved by Mr. Oncken, seconded by Mrs. DeFauw, and it was carried unanimously to adjourn the meeting.

Respectfully submitted,

Chairman Paul Stoddard

Tasha Stogsdill, Recording Secretary

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Reapportionment Standards

(a) County board districts shall be established on the basis of population and shall be substantially equal in population to each other.

(1) County board districts shall each have a population as nearly equal as practicable to the ideal population for such districts, determined by dividing the number of districts to be established into the population of the county reported in the federal decennial census. County board districts shall not vary in population from the ideal district population except as necessary to comply with one of the other standards enumerated in this section. In no case shall the quotient, obtained by dividing the total of the absolute values of the deviations of all district populations from the applicable ideal district population by the number of districts established, exceed two percent of the applicable ideal district population. No county board district shall have a population which exceeds that of any other county board district by more than eight percent.

(2) County board districts shall each have a population as nearly equal as practicable to the ideal district population, derived as prescribed in paragraph (a) of this subsection. No county board district shall have a population which varies by more than one percent from the applicable ideal district population.

(b) County board districts shall be comprised of contiguous territory, as nearly compact as practicable. Areas which meet only at the points of adjoining corners are not contiguous. In general, reasonably compact districts are those which are square, rectangular, or hexagonal in shape, and not irregularly shaped, to the extent permitted by natural or political boundaries. If it is necessary to compare the relative compactness of two or more districts, or of two or more alternative districting plans, the tests prescribed by paragraphs (1) and (2) shall be used.

- (1) *Length-width compactness.* The compactness of a district is greatest when the length of the district and the width of the district are equal. The measure of a district's compactness is the absolute value of the difference between the length and the width of the district. In general, the length-width compactness of a district is calculated by measuring the distance from the northernmost point or portion of the boundary of a district to the southernmost point or portion of the boundary of the same district and the distance from the westernmost point or portion of the boundary of the district to the easternmost point or portion of the boundary of the same district. The absolute values computed for individual districts under this paragraph may be cumulated for all districts in a plan in order to compare the overall compactness of two or more alternative districting plans for the county.

- (2) *Perimeter compactness.* The compactness of a district is greatest when the distance needed to traverse the perimeter boundary of a district is as short as possible. The total perimeter distance computed for individual districts under this paragraph may be cumulated for all districts in a plan in order to compare the overall compactness of two or more alternative districting plans for the state, or for a portion of the state.

(c) County board districts may divide townships or municipalities only when necessary to conform to the population requirement of paragraph 1 of this Section. To the extent consistent with subsection 1, district boundaries shall coincide with the boundaries of townships and municipalities. The number of townships and municipalities divided among more than one district shall be as small as possible. When there is a choice between dividing townships and/or municipalities, the more populous shall be divided before the less populous.

(d) No county board district shall be drawn for the purpose of favoring a political party, incumbent legislator or member of Congress, or other person or group, or for the purpose of augmenting or diluting the voting strength of a language or racial minority group. In establishing districts, no use shall be made of any of the following data:

- (1) Addresses of incumbent county board members.
 - (2) Political affiliations of registered voters.
 - (3) Previous election results.
 - (4) Demographic information, other than population head counts, except as required by the Constitution and the laws of the United States and the State of Illinois.
- (e) County board districts shall be created in such a manner so that no precinct shall be divided between 2 or more districts, insofar as is practicable.

10/27/2014

COUNTY BOARD DISTRICT POPULATION

Board District	2010 Population	Ideal Population	Amount of Deviation	Percent of Deviation
1	8,418	8,763	(345)	-3.9%
2	9,223	8,763	460	5.2%
3	8,325	8,763	(438)	-5.0%
4	8,857	8,763	94	1.1%
5	8,374	8,763	(389)	-4.4%
6	9,176	8,763	413	4.7%
7	9,244	8,763	481	5.5%
8	8,387	8,763	(376)	-4.3%
9	8,797	8,763	34	0.4%
10	8,299	8,763	(464)	-5.3%
11	9,241	8,763	478	5.5%
12	8,819	8,763	56	0.6%
Total	105,160	105,156	4	

DEKALB COUNTY, ILLINOIS

Note: This Section Sorted by Precinct

Note: This Section Sorted by Registered Voters

Note: This Section Sorted by Population

Line	Precinct	2010 Census			Percent	Precinct	2010 Census			Percent	Precinct	2010 Census			Percent
		Population	Number of Registered Voters	Percent			Population	Number of Registered Voters	Percent			Population	Number of Registered Voters	Percent	
1	AF 01	861	654	76.0%	PP 01	334	135	40.4%	VI 01	299	239	79.9%			
2	CL 01	859	576	67.1%	DK 08	1,179	223	18.9%	MI 01	331	224	67.7%			
3	CL 02	1,009	610	60.5%	MI 01	331	224	67.7%	PP 01	334	135	40.4%			
4	CO 01	1,285	629	48.9%	VI 01	299	239	79.9%	PI 01	454	334	73.6%			
5	CO 02	920	690	75.0%	DK 10	789	282	35.7%	CO 11	466	329	70.6%			
6	CO 03	1,491	945	63.4%	DK 01	529	305	57.7%	SG 01	512	323	63.1%			
7	CO 04	771	513	66.5%	SY 01	630	316	50.2%	DK 35	526	349	66.3%			
8	CO 05	1,406	711	50.6%	SG 01	512	323	63.1%	DK 01	529	305	57.7%			
9	CO 06	1,243	806	64.8%	CO 11	466	329	70.6%	SY 01	630	316	50.2%			
10	CO 07	700	416	59.4%	PI 01	454	334	73.6%	SY 08	635	456	71.8%			
11	CO 08	1,106	758	68.5%	DK 35	526	349	66.3%	MA 01	648	428	66.0%			
12	CO 09	717	455	63.5%	DK 16	1,071	391	36.5%	CO 07	700	416	59.4%			
13	CO 10	861	483	56.1%	DK 06	1,503	412	27.4%	CO 09	717	455	63.5%			
14	CO 11	466	329	70.6%	CO 07	700	416	59.4%	DK 31	740	556	75.1%			
15	DK 01	529	305	57.7%	DK 17	760	425	55.9%	DK 17	760	425	55.9%			
16	DK 02	4,342	538	12.4%	MA 01	648	428	66.0%	FR 02	768	542	70.6%			
17	DK 03	1,044	761	72.9%	SY 06	778	441	56.7%	CO 04	771	513	66.5%			
18	DK 04	1,896	626	33.0%	CO 09	717	455	63.5%	SY 06	778	441	56.7%			
19	DK 05	3,323	690	20.8%	SY 08	635	456	71.8%	SY 07	782	519	66.4%			
20	DK 06	1,503	412	27.4%	DK 22	917	466	50.8%	DK 10	789	282	35.7%			
21	DK 08	1,179	223	18.9%	DK 28	834	466	55.9%	DK 18	822	533	64.8%			
22	DK 09	939	615	65.5%	DK 24	1,108	482	43.5%	DK 28	834	466	55.9%			
23	DK 10	789	282	35.7%	CO 10	861	483	56.1%	DK 25	843	496	58.8%			
24	DK 11	883	526	59.6%	DK 25	843	496	58.8%	CL 01	859	576	67.1%			
25	DK 12	962	551	57.3%	CO 04	771	513	66.5%	CO 10	861	483	56.1%			
26	DK 13	1,023	724	70.8%	DK 26	982	518	52.7%	AF 01	861	654	76.0%			
27	DK 14	3,449	1,106	32.1%	SY 07	782	519	66.4%	DK 34	874	602	68.9%			
28	DK 15	1,878	732	39.0%	DK 11	883	526	59.6%	DK 11	883	526	59.6%			
29	DK 16	1,071	391	36.5%	DK 18	822	533	64.8%	DK 22	917	466	50.8%			
30	DK 17	760	425	55.9%	DK 23	1,020	536	52.5%	CO 02	920	690	75.0%			
31	DK 18	822	533	64.8%	DK 02	4,342	538	12.4%	MF 01	929	643	69.2%			
32	DK 19	1,124	953	84.8%	FR 02	768	542	70.6%	SY 11	933	625	67.0%			
33	DK 20	947	692	73.1%	DK 12	962	551	57.3%	DK 09	939	615	65.5%			
34	DK 21	1,199	638	53.2%	DK 31	740	556	75.1%	DK 20	947	692	73.1%			
35	DK 22	917	466	50.8%	MA 02	960	564	58.8%	MA 02	960	564	58.8%			
36	DK 23	1,020	536	52.5%	GE 03	1,043	566	54.3%	DK 12	962	551	57.3%			
37	DK 24	1,108	482	43.5%	SO 02	991	573	57.8%	DK 26	982	518	52.7%			
38	DK 25	843	496	58.8%	CL 01	859	576	67.1%	SO 02	991	573	57.8%			
39	DK 26	982	518	52.7%	KI 02	1,084	595	54.9%	DK 37	995	744	74.8%			
40	DK 27	1,394	770	55.2%	DK 34	874	602	68.9%	SY 05	997	701	70.3%			
41	DK 28	834	466	55.9%	CL 02	1,009	610	60.5%	CL 02	1,009	610	60.5%			
42	DK 29	1,199	709	59.1%	DK 09	939	615	65.5%	DK 23	1,020	536	52.5%			
43	DK 30	1,073	635	59.2%	SY 11	933	625	67.0%	DK 13	1,023	724	70.8%			
44	DK 31	740	556	75.1%	DK 04	1,896	626	33.0%	GE 03	1,043	566	54.3%			
45	DK 32	1,289	908	70.4%	CO 01	1,285	629	48.9%	DK 03	1,044	761	72.9%			
46	DK 33	1,552	960	61.9%	DK 30	1,073	635	59.2%	DK 16	1,071	391	36.5%			
47	DK 34	874	602	68.9%	DK 21	1,199	638	53.2%	DK 30	1,073	635	59.2%			
48	DK 35	526	349	66.3%	MF 01	929	643	69.2%	KI 02	1,084	595	54.9%			
49	DK 36	1,773	686	38.7%	AF 01	861	654	76.0%	SY 04	1,106	720	65.1%			
50	DK 37	995	744	74.8%	DK 36	1,773	686	38.7%	CO 08	1,106	758	68.5%			
51	FR 01	1,734	966	55.7%	CO 02	920	690	75.0%	DK 24	1,108	482	43.5%			
52	FR 02	768	542	70.6%	DK 05	3,323	690	20.8%	SO 01	1,110	753	67.8%			
53	GE 01	1,308	860	65.7%	DK 20	947	692	73.1%	DK 19	1,124	953	84.8%			
54	GE 02	1,371	812	59.2%	SY 05	997	701	70.3%	KI 03	1,126	729	64.7%			
55	GE 03	1,043	566	54.3%	DK 29	1,199	709	59.1%	DK 08	1,179	223	18.9%			
56	GE 04	1,982	1,061	53.5%	CO 05	1,406	711	50.6%	DK 21	1,199	638	53.2%			
57	KI 01	1,309	899	68.7%	SY 13	1,479	711	48.1%	DK 29	1,199	709	59.1%			
58	KI 02	1,084	595	54.9%	SY 04	1,106	720	65.1%	SY 12	1,220	872	71.5%			
59	KI 03	1,126	729	64.7%	DK 13	1,023	724	70.8%	CO 06	1,243	806	64.8%			
60	MA 01	648	428	66.0%	KI 03	1,126	729	64.7%	SY 10	1,244	884	71.1%			
61	MA 02	960	564	58.8%	DK 15	1,878	732	39.0%	SQ 01	1,281	834	65.1%			
62	MF 01	929	643	69.2%	DK 37	995	744	74.8%	CO 01	1,285	629	48.9%			
63	MI 01	331	224	67.7%	SO 01	1,110	753	67.8%	DK 32	1,289	908	70.4%			
64	PI 01	454	334	73.6%	CO 08	1,106	758	68.5%	GE 01	1,308	860	65.7%			
65	PP 01	334	135	40.4%	DK 03	1,044	711	67.9%	KI 01	1,309	899	68.7%			
66	SA 01	1,529	901	58.9%	DK 27	1,394	770	55.2%	GE 02	1,371	812	59.2%			
67	SA 02	1,586	967	61.0%	CO 06	1,243	806	64.8%	DK 27	1,394	770	55.2%			
68	SA 03	1,746	948	54.3%	GE 02	1,371	812	59.2%	CO 05	1,406	711	50.6%			
69	SA 04	1,430	885	61.9%	SQ 01	1,281	834	65.1%	SA 05	1,418	994	70.1%			
70	SA 05	1,418	994	70.1%	GE 01	1,308	860	65.7%	SY 02	1,429	988	69.1%			
71	SG 01	512	323	63.1%	SY 12	1,220	872	71.5%	SA 04	1,430	885	61.9%			
72	SH 01	1,453	906	62.4%	SY 10	1,244	884	71.1%	SH 01	1,453	906	62.4%			
73	SO 01	1,110	753	67.8%	SA 04	1,430	885	61.9%	SY 13	1,479	711	48.1%			
74	SO 02	991	573	57.8%	KI 01	1,309	899	68.7%	SY 03	1,484	1,019	68.7%			
75	SQ 01	1,281	834	65.1%	SA 01	1,529	901	58.9%	CO 03	1,491	945	63.4%			
76	SQ 02	1,521	982	64.6%	SH 01	1,453	906	62.4%	DK 06	1,503	412	27.4%			
77	SY 01	630	316	50.2%	DK 32	1,289	908	70.4%	SQ 02	1,521	982	64.6%			
78	SY 02	1,429	988	69.1%	CO 03	1,491	945	63.4%	SA 01	1,529	901	58.9%			
79	SY 03	1,484	1,019	68.7%	SA 03	1,746	948	54.3%	DK 33	1,552	960	61.9%			
80	SY 04	1,106	720	65.1%	DK 19	1,124	953	84.8%	SA 02	1,586	967	61.0%			
81	SY 05	997	701	70.3%	DK 33	1,552	960	61.9%	SY 09	1,710	1,113	65.1%			
82	SY 06	778	441	56.7%	FR 01	1,734	966	55.7%	FR 01	1,734	966	55.7%			
83	SY 07	782	519	66.4%	SA 02	1,586	967	61.0%	SA 03	1,746	948	54.3%			
84	SY 08	635	456	71.8%	SQ 02	1,521	982	64.6%	DK 36	1,773	686	38.7%			
85	SY 09	1,710	1,113	65.1%	SY 02	1,429	988	69.1%	DK 15	1,878	732	39.0%			
86	SY 10	1,244	884	71.1%	SA 05	1,418	994	70.1%	DK 04	1,896	626	33.0%			
87	SY 11	933	625	67.0%	SY 03	1,484	1,019	68.7%	GE 04	1,982	1,061	53.5%			
88	SY 12	1,220	872	71.5%	GE 04	1,982	1,061	53.5%	DK 05	3,323	690	20.8%			
89	SY 13	1,479	711	48.1%	DK 14	3,449	1,106	32.1%	DK 14	3,449	1,106	32.1%			
90	VI 01	299	239	79.9%	SY 09	1,710	1,113	65.1%	DK 02	4,342	538	12.4%			
	TOTAL	105,160	58,209	55.4%	TOTAL	105,160	58,209	55.4%	TOTAL	105,160	58,209	55.4%			
		1,168	647	55.4%		1,168	647	55.4%	Average	1,168	647	55.4%			

ORDINANCE # XXXX

WHEREAS, every ten years following the national census, the DeKalb County Board Districts must be re-apportioned to assure that the twelve (12) County Board Districts are sized population-wise as equal as possible, and

WHEREAS, there is a desire to construct future DeKalb County Board Districts as fairly as possible without regard to politics, and

WHEREAS, the current DeKalb County Board is evenly divided between Democrats and Republicans this appears to be a favorable moment to establish a process that can be used by future County Boards to define County Board Districts after each national census;

NOW, THEREFORE, BE IT ORDAINED by the DeKalb County Board that in addition to the criteria mandates that are stipulated by Federal and State laws that must be followed for re-districting purposes, the following procedures will be used:

1. The County Administrator, the Planning Director, and the Information Management Office Director, utilizing the County's Geographic Information System (GIS), are each charged with independently developing a potential Plan for redistricting.
2. All three plans will be presented directly to the County Board for consideration no later than the County Board's regular monthly meeting in July of the year following the Census. No County Board Committee will first review the three plans nor make a recommendation on a preferred plan. The County Board will strive to adopt a Plan within the legal time-frame parameters for such action.
3. Population distribution between County Board Districts that keeps the distribution as even as possible is the primary legal mandate. As much as practical, the population distribution should not deviate by more than half the average population of a single precinct in the County.
4. Residency of incumbent County Board Members, or of potential candidates for office, may not be considered.
5. Neighborhoods of Similar Interests should not be divided as far as practical. Neighborhoods of Similar Interest is defined to include, but is not limited to, geographic areas that share common schools, common local governments, and that are bordered by major roads. No criteria for a Neighborhood of Similar Interest can include ethnicity, gender, sex, age or religion.

BE IT FURTHER RESOLVED that this Ordinance is effective immediately and that said Ordinance shall be codified in the County's Code of Ordinances as soon as practical.

Dated this 19th Day of November, 2014.